

文献导读（二）：疫情政策指数研究

导读：周游，George Mason University

点评：苏延芳，华盛顿大学医学院

北京时间：2020年5月23日上午8点半-9点

U.S. Time: 8:30-9:00 PM, May 22, 2020 (Eastern Time)

议题 Topics

1. 研究背景

2. 数据

3. 方法

4. 结果解读

5. 总结与讨论

研究背景

- 2020年初,新冠肺炎疫情不仅造成民众身体健康的伤害,也给中国以及全球经济带来巨大挑战(中国一季度经济下滑明显;全球产业链和供应链受到冲击,服务业和小微私营企业受严重影响)(Wang & Wu, 2020)
- 过往研究建议为缓解疫情给中国及全球经济带来的不利影响,应通过短期刺激政策给予个体经营者及小微企业更多扶持(Qin & Li, 2020)
- 顺应经济需求,各国相继推出经济刺激政策
 - 美国:降息至零利率,两万亿美元财政刺激计划
 - 英国:免除企业12个月营业税
 - 日本:推出56万亿日元的经济刺激方案
- 研究目标:
 - 量化166个国家的经济刺激政策,开发构建每个国家的2019冠状病毒经济刺激指数(COVID-19 Economic Stimulus Index; CESI)
 - 调查国家特征的变量与经济措施数量的相关性

研究数据

- 国际货币基金组织提供初始数据(IMF COVID-19 Policy Tracker, 2020).
- 多种渠道交叉检验及修正(3月31号, 2020)
- 数据细分成三个大类 (财政, 货币, 汇率)
- 网上收集公共卫生政策以及疫情相关的变量 (每千人平均床位, 公共卫生支出: World Bank)

研究方法

- **2019冠状病毒经济刺激指数计算**
 - 主成分分析
- **经济政策包数据库包含三个大类，六个政策变量（图1）**
 - 其中财政刺激政策和利率消减占最大比重
- **调查国家特征，与流行病相关的变量，公共措施跟经济政策的关系**

- 回归分析（相关性）
- 人均年龄
- 人均GDP
- 感染率
- 每千人平均床位
- 公共卫生支出
- 政府政策响应指数

图1

经济刺激政策分类					
财政政策	货币政策			国际收支 (balance of payment) 和汇率政策	
(编码为) GDP百分比	货币政策管理局降息 (2月1号利率的百分比)	大型经济救助法案 (GDP百分比)	其他 (有或没有)	特定的BoP措施 (GPD百分比)	其他 (有或没有)

结果解读

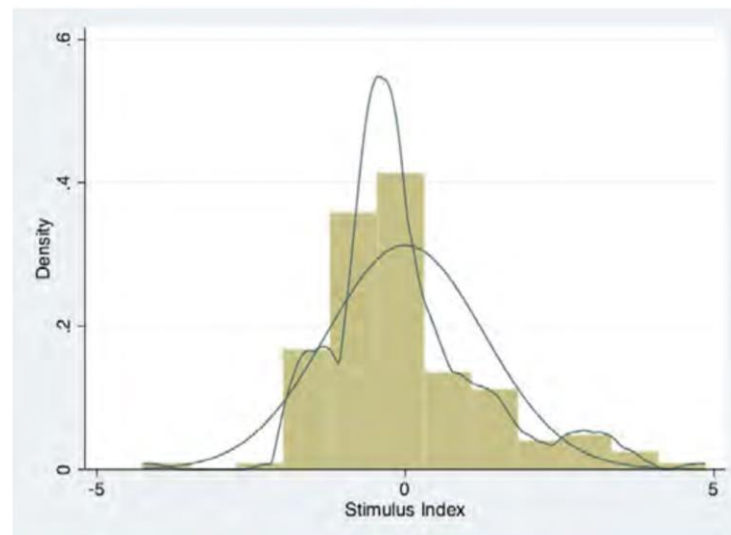
• 经济刺激指数：

- 概括性数据 (Table1)
- 全球经济刺激指数呈右偏态分布 (Figure 1)
 - 一些国家推出了大量利息消减和财政政策
 - 同时很多国家至今还没有推出相关经济刺激政策

Table 1: Summary Statistics of the Dataset

	Mean	Median	Std. Dev.	Min	Max
COVID-19 Economic Stimulus Index(CESI)	0.00	-0.31	1.28	-4.25	4.85
Fiscal Policy Stimulus (%)	2.09	0.48	3.60	-7.20	17.80
Interest Rate Cut (%)	11.63	0.00	21.47	-29.73	100.00
Macro-Financial Package (% of GDP)	1.87	0.00	4.02	0.00	26.00
Other Monetary Measures(0-1 dummy)	0.85	1.00	0.36	0.00	1.00
BoP Measures (% GDP)	0.10	0.00	0.58	0.00	6.00
Other BoP Measure (0-1 dummy)	0.19	0.00	0.40	0.00	1.00

Figure 1: The COVID-19 Economic Stimulus Index (CESI): Histogram and Cumulative Distribution



结果解读

• 经济政策刺激指数和国家特质的相关性分析 (Table 2) :

• 经济政策较多的国家通常:

- 平均年龄大
- 千人平均床位少
- 感染率高 (案例多)
- 人均GDP高

• 疫情越严重, 国家越富裕,
经济政策推行得越多

• 经济政策的推动是为了应对疫情的影响,
与减轻疫情相关政策没有关联

Table 2: Cross-Country OLS Regressions

Dep. Var.	CESI	CESI	CESI	CESI	CESI	CESI	CESI
Median Age	0.07*	0.10*	0.09*	0.09*	0.06*	0.05*	0.05*
	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)
Hospital Beds (per-capita)		-0.15*	-0.13*	-0.12**	-0.11*	-0.11*	-0.11*
		(0.04)	(0.04)	(0.04)	(0.06)	(0.04)	(0.04)
Infection Rate (%)			546.25*	224.83	-69.56	-149.34	-151.30
			(211.49)	(237.44)	(196.50)	(220.96)	(225.97)
Stringency Index				0.004			
				(0.006)			
GDP per-capita (000 USD)					0.03*	0.03*	0.03*
					(0.001)	(0.001)	(0.001)
Total Cases						0.007**	0.008**
						(0.003)	(0.004)
Health Expenditures (% GDP)							-0.03
							(0.04)
<i>R</i> -squared	0.27	0.31	0.34	0.30	0.43	0.43	0.43
Observations	146	146	143	69	140	140	139
F-Test	0.00	0.00	0.00	0.00	0.00	0.00	0.00

All regressions include a constant. Robust standard errors are reported in parentheses. *, **, *** denote 1, 5 and 10% confidence levels, respectively.

总结与讨论

- **研究总结:**

- 量化了166个国家的相关经济政策
- 生成了经济刺激指数
- 研究了国家特质对经济政策的影响

- **与以往研究的不同之处:**

- 调查了与国家级别变量的相关性，评估相关变量对经济政策推行的影响

总结与讨论（个人思考）

- **本文研究的通用之处：**

- 其他种类的政策指数开发：公共卫生政策，技术政策
- 其他领域的指数构建：生活质量指数；股票市场反应指数
- 政策指数与变量的相关性：公众焦虑感

- **本文研究的局限与扩展：**

- **局限：**

- 调查的变量较少（比如可以调查人口密度与经济刺激指数的相关性）
- 只关注政策推行的数量
- 国家层级的政策

- **未来方向：**

- 经济政策有效性（民众对于政府的信心，股市变化）
- 研究每个地区，每个省或者每个郡的经济政策变化，以及与各地区特性的相关性



美国停工以及重启的政策数据：

<https://covid-19.stcenter.net/>

https://github.com/stcenter/COVID-19-Data/tree/master/Policy/US_Policy

参考文献

- Anderson, R.M., Heesterbeek, H., Klinkenberg, D., Hollingsworth, T.D. (2020). How will country-based mitigation measures influence the course of the COVID-19 epidemic?. *The Lancet* 395 (10228), 931-934.
- Atkeson, A. (2020). What Will Be the Economic Impact of COVID-19 in the US? Rough Estimates of Disease Scenarios. No. w26867. NBER
- Hale, T., Webster, S. (2020). Oxford COVID-19 Government Response Tracker. Available at: <https://www.bsg.ox.ac.uk/research/research-projects/oxford-covid-19-government-response-tracker>
- Fornaro, L. and Wolf, M., 2020. Covid-19 coronavirus and macroeconomic policy.
- Guerrieri, V., Lorenzoni, G., Straub, L. and Werning, I., 2020. *Macroeconomic Implications of COVID-19: Can Negative Supply Shocks Cause Demand Shortages?* (No. w26918). National Bureau of Economic Research.
- McKibbin, W.J. and Fernando, R., 2020. The global macroeconomic impacts of COVID-19: Seven scenarios.
- International Monetary Fund 2002 Retrieved from <https://www.imf.org/en/Topics/imf-and-covid19/Policy-Responses-to-COVID-19#U> on May 31, 2019.
- 中国银行研究院 王若兰 中国银行新加坡分行 吴婷婷. 产业链视角下新冠疫情对全球经济的影响[N]. 中国财经报, 2020-05-09(006)
- 秦宇, 李钢. 新冠肺炎疫情对中国经济挑战与影响的调查综述[J]. 区域经济评论, 2020(03):146-156.
- Primpas, I., Tsirtsis, G., Karydis, M. and Kokkoris, G.D., 2010. Principal component analysis: Development of a multivariate index for assessing eutrophication according to the European water framework directive. *Ecological Indicators*, 10(2), pp.178-183.
- Abson, D.J., Dougill, A.J. and Stringer, L.C., 2012. Using principal component analysis for information-rich socio-ecological vulnerability mapping in Southern Africa. *Applied Geography*, 35(1-2), pp.515-524.

点评

- Weekly updated data: www.ceyhunelgin.com (May 10th, 2020)
- IMF policy tracker: <https://www.imf.org/en/Topics/imf-and-covid19/Policy-Responses-to-COVID-19#S>

Regression Specification

- Country features:
 - GDP per capita
 - Oil producing country
 - Gov response (stringency index)
 - Population size and density
 - Age structure
 - Testing capacity, Contact tracing
 - hospital beds per 1,000 pop
 - IUC beds per 1,000 pop
 - Vaccine development
 - Mortality rate

Methods

- PCA
- Structural equation modeling
- Factor analysis

Limitations

- Cross-sectional data
- Panel data
- Spatio-temporal analysis

Dep. Var.	CESI	CESI	CESI	CESI	CESI	CESI	CESI
Median Age	0.07*	0.10*	0.09*	0.09*	0.06*	0.05*	0.05*
	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)	(0.01)
Hospital Beds (per-capita)		-0.15*	-0.13*	-0.12**	-0.11*	-0.11*	-0.11*
		(0.04)	(0.04)	(0.04)	(0.06)	(0.04)	(0.04)
Infection Rate (%)			546.25*	224.83	-69.56	-149.34	-151.30
			(211.49)	(237.44)	(196.50)	(220.96)	(225.97)
Stringency Index				0.004			
				(0.006)			
GDP per-capita (000 USD)					0.03*	0.03*	0.03*
					(0.001)	(0.001)	(0.001)
Total Cases						0.007**	0.008**
						(0.003)	(0.004)
Health Expenditures (% GDP)							-0.03
							(0.04)
<i>R</i> -squared	0.27	0.31	0.34	0.30	0.43	0.43	0.43
Observations	146	146	143	69	140	140	139
F-Test	0.00	0.00	0.00	0.00	0.00	0.00	0.00

All regressions include a constant. Robust standard errors are reported in parentheses. *, **, *** denote 1, 5 and 10% confidence levels, respectively.

Oxford COVID-19 Government Response tracker (OxCGRT)

Background

- Policies regarding to the COVID-19 emergency differed from each country. In order to better compare and understand the robustness of governmental policies across countries, the Blavatnik School of Government at University of Oxford has developed a “stringency index”. This tool aims to track and compare policy responses around the world, rigorously and consistently.
- The OxCGRT includes closure and containment (C1-C8), economic response (E1-E4), Public health/health system (H1-H5) and miscellaneous (M1) eighteen indicators so far.

Stringent Index

- Closures and Containment: C1-school closing, C2-workplace closing, C3-cancel public events, C4 -restrictions on gathering size, C5-close public transport, C6- “shelter-in-place” and home confinement orders, C7- restrictions on internal movement, C8-restrictions on international travel
- Economic response: E1-income support, E2-debt/contract relief for households, E3-fiscal measures, E4-giving international support
- Public health/health system: H1-public information campaign, H2-testing policy, H3-contact tracing, H4-emergency investment in healthcare, H5-investment in Covid-19 vaccines
- Miscellaneous: M1-Other responses

Research data

- Data source: <https://data.humdata.org/dataset/oxford-covid-19-government-response-tracker>
- Data is collected from publicly available sources such as news articles and government press releases and briefings. These are identified via internet searches by a team of several dozen Oxford University students and staff.

	A	B	C	D	E	F	G	H	I	J	K	L	M	N	O	P	Q	R	S
1	CountryNam	CountryCode	Date	C1_School cl	C1_Flag	C1_Notes	C2_Workplac	C2_Flag	C2_Notes	C3_Cancel pi	C3_Flag	C3_Notes	C4_Restrictio	C4_Flag	C4_Notes	C5_Close pul	C5_Flag	C5_Notes	C6_Stay at h
2	Aruba	ABW	20200101	0			0			0			0			0			0
3	Aruba	ABW	20200102	0			0			0			0			0			0
4	Aruba	ABW	20200103	0			0			0			0			0			0
5	Aruba	ABW	20200104	0			0			0			0			0			0
6	Aruba	ABW	20200105	0			0			0			0			0			0
7	Aruba	ABW	20200106	0			0			0			0			0			0
143	Afghanistan	AFG	20200101	0		https://en.ur	0		Form Januar	0			0			0		Prior to Marc	0
144	Afghanistan	AFG	20200102	0			0			0			0			0			0
145	Afghanistan	AFG	20200103	0			0			0			0			0			0
146	Afghanistan	AFG	20200104	0			0			0			0			0			0
147	Afghanistan	AFG	20200105	0			0			0			0			0			0
148	Afghanistan	AFG	20200106	0			0			0			0			0			0
149	Afghanistan	AFG	20200107	0			0			0			0			0			0
150	Afghanistan	AFG	20200108	0			0			0			0			0			0

Detailed Description of Indicators

- **C1:** 0-No measures 1-recommend closing 2- Require closing (only some levels or categories) 3-Require closing all levels; No data-blank
- **C2:** 0 - No 1-recommend closing (or work from home) 2-require closing (or work from home) for some sectors or categories of workers 3-require closing (or work from home) all-but essential workplaces; No data-blank
- **C3:** 0-No 1-Recommend cancelling 2-Require cancelling; No data-blank
- **C4:** 0-No 1-Restrictions on very large gatherings (the limit is above 1000 people) 2-Restrictions on gatherings between 100-1000 people 3-Restrictions on gatherings between 10-100 people 4-Restrictions on gatherings of less than 10 people; No data-blank
- **C5:** 0-No 1-Recommend closing (or significantly reduce volume/route/means of transport available) 2-Require closing (or prohibit most citizens from using it)
- **H1:**0-No 1 - public officials urging caution about COVID-19 - coordinated public information campaign; No data-blank
- **C6:**0 -No 1-recommend not leaving house 2-require not leaving house with exceptions for daily exercise, grocery shopping, and 'essential' trips 3-Require not leaving house with minimal exceptions; No data-blank

Detailed Description of Indicators

- **C7:** 0-No 1-Recommend closing (or significantly reduce volume/route/means of transport) 2-Require closing (or prohibit most people from using it)
- **C8:** 0-No 1-Screening 2-Quarantine arrivals from high-risk regions 3-Ban on high-risk regions 4-Total border closure; No data-blank
- **E3:**Record monetary value USD of fiscal stimuli, including spending or tax cuts NOT included in H4, If none, enter 0; No data-blank
- **H2:** 0-No testing policy 1-Only those who both (a) have symptoms AND (b) meet specific criteria 2-testing of anyone showing COVID-19 symptoms 3-open public testing; No data
- **H3:**0-No contact tracing 1-Limited contact tracing-not done for all cases 2-Comprehensive contact tracing -done for all cases; No data
- **H4:**-Record monetary value in USD of new short-term spending on health -If none, enter 0; No data – blank
- **H5:** Record monetary value announced if additional to previously announced spending -If none, enter 0; No data-blank

Methodology

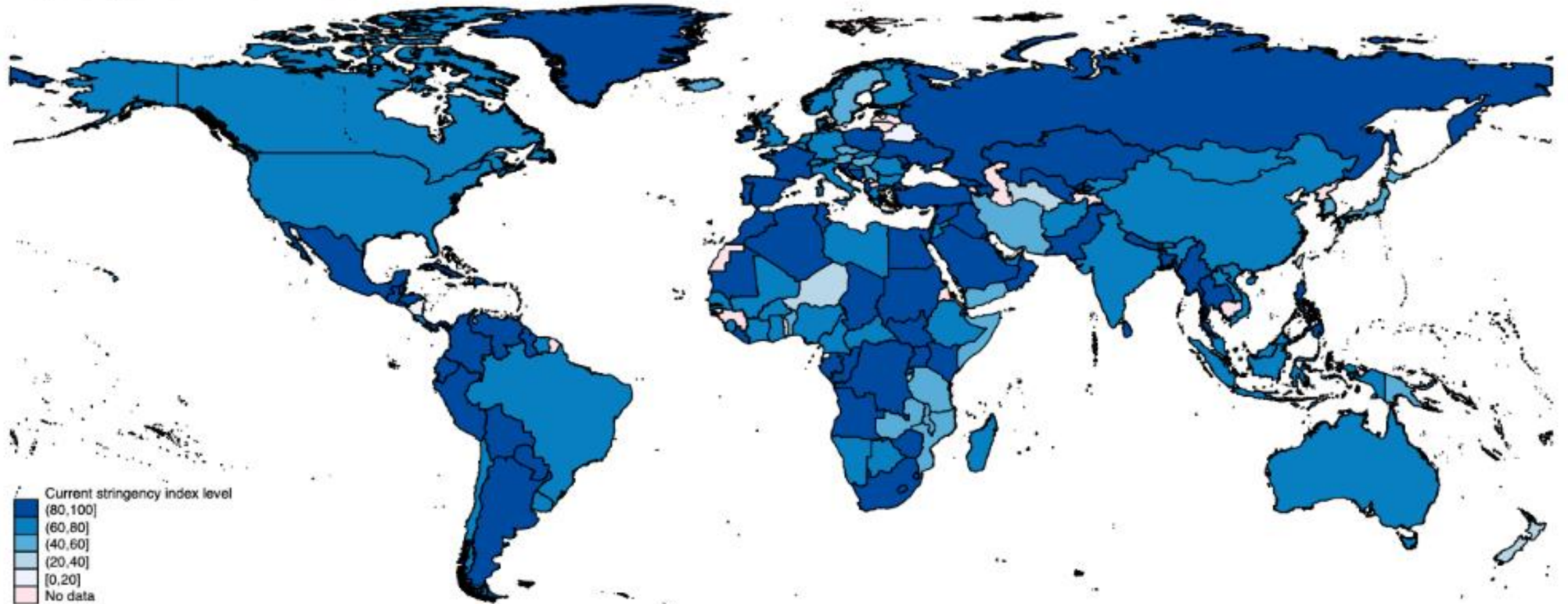
The stringency index is calculated using only the policy indicators C1-C8 and H1. The value of the index on any given day is the average of nine sub-indices, rescale each indicator between 0-100, and take mean. $I = \frac{1}{9} \sum_{j=1}^9 I_j$

Indicator	Nj	Targeted/General?
C1	3 (0,1,2,3)	Yes
C2	3 (0,1,2,3)	Yes
C3	2 (0,1,2)	Yes
C4	4 (0,1,2,3,4)	Yes
C5	2 (0,1,2)	Yes
C6	3 (0,1,2,3)	Yes
C7	2 (0,1,2)	Yes
C8	4 (0,1,2,3,4)	No
H1	2 (0,1,2)	Yes

Results

Global comparisons

Map of government responses to COVID-19



Data from 19 May 2020. Individual countries may be several days older.

Source: Oxford COVID-19 Government Response Tracker. More at: bsg.ox.ac.uk/covidtracker or github.com/OxCGRT/covid-policy-tracker

Summary and Discussion

- The index allows to compare the polies across different countries.
- Whether the eleven indicators are proper to reflect the stringency of polies is still under discussing.
- Whether higher scores equal to better COVID-19 results still need to be discussed.

References

- Oxford COVID-19 Government Response Tracker. <https://www.bsg.ox.ac.uk/research/research-projects/oxford-covid-19-government-response-tracker> Hale, Thomas and Samuel Webster (2020).
- Oxford COVID-19 Government Response Tracker. What's changes? <https://www.bsg.ox.ac.uk/sites/default/files/OxCGRT.%20What%27s%20changed%2024%20April%202020.pdf>
- Calculation and presentation of the stringency index 4.0. <https://www.bsg.ox.ac.uk/sites/default/files/Calculation%20and%20presentation%20of%20the%20Stringency%20Index.pdf>
- Financial post. This index helps compare countries' differing COVID-19 policies. <https://business.financialpost.com/opinion/this-index-helps-compare-countries-differing-covid-19-policies>

加入疫情研究群

